

113TH CONGRESS
1ST SESSION

H. R. 1922

To limit assistance to Iran, North Korea, Syria, Egypt, and Pakistan, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

MAY 9, 2013

Mr. GOSAR (for himself and Mr. SENSENBRENNER) introduced the following bill; which was referred to the Committee on Foreign Affairs, and in addition to the Committee on Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To limit assistance to Iran, North Korea, Syria, Egypt, and Pakistan, and for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Foreign Assistance Under Limitation and Transparency
6 Act” or “FAULT Act”.

7 (b) TABLE OF CONTENTS.—The table of contents for
8 this Act is as follows:

- Sec. 1. Short title and table of contents.
- Sec. 2. Findings.

See. 3. Definitions.

TITLE I—LIMITATIONS ON FOREIGN ASSISTANCE

See. 101. Limitation on assistance to Iran, North Korea, Syria, Egypt, and Pakistan.

See. 102. Limitation on assistance to other countries.

See. 103. Limitation on assistance to private voluntary organizations.

See. 104. Statement of policy on assistance to foreign terrorist organizations.

See. 105. Report on unobligated funds available for sanctioned countries and organizations under this Act.

See. 106. Inapplicability of other provisions of law.

TITLE II—TRANSPARENCY AND OTHER PROVISIONS

See. 201. Termination of designation of Egypt and Pakistan as major non-NATO allies.

See. 202. Annual foreign assistance report to Congress.

1 SEC. 2. FINDINGS.

2 Congress finds the following:

3 (1) Foreign assistance is an important tool utilized to facilitate diplomacy by making investments
4 in infrastructure and basic human needs abroad.

6 (2) United States taxpayer dollars should be
7 used prudently and appropriately, and should not be
8 distributed to those who seek to do harm to Americans or our allies.

10 (3) Failure to cooperate with the United States
11 as it carries out its foreign policy objectives should
12 necessarily lead to restricted or terminated United
13 States foreign assistance.

14 (4) Once foreign assistance to a country is restricted, Congress reserves the right to reinstate any
15 such foreign assistance based on substantive changes

1 in rhetoric or action of that country, and on a case-
2 by-case basis.

3 (5) The countries of Iran, North Korea, Syria,
4 Egypt, and Pakistan have engaged in activities that
5 undermine the security and foreign policy objectives
6 of the United States or compromise regional and
7 international stability.

8 **SEC. 3. DEFINITIONS.**

9 In this Act:

10 (1) AGRICULTURAL COMMODITY.—The term
11 “agricultural commodity” has the meaning given
12 such term in section 102 of the Agricultural Trade
13 Act of 1978 (7 U.S.C. 5602).

14 (2) APPROPRIATE CONGRESSIONAL COMMIT-
15 TEES.—Except as otherwise provided, the term “ap-
16 propriate congressional committees” means—

17 (A) the Committee on Foreign Affairs and
18 the Permanent Select Committee on Intelligence
19 of the House of Representatives; and

20 (B) the Committee on Foreign Relations
21 and the Select Committee on Intelligence of the
22 Senate.

23 (3) COVERED COUNTRY.—The term “covered
24 country” means a country with respect to which the

1 limitation on foreign assistance under section 101(a)
2 of this Act is in effect.

3 (4) EMERGENCY INTERNATIONAL DISASTER AS-
4 SISTANCE.—The term “emergency international dis-
5 aster assistance” means short-term assistance in the
6 immediate aftermath of a disaster that includes—

7 (A) infrastructure repairs and improve-
8 ments;

9 (B) mitigating the effects of the disaster;

10 (C) assisting internally displaced persons;

11 (D) harboring refugees;

12 (E) providing agricultural commodities;

13 (F) providing medicine; and

14 (G) providing medical devices.

15 (5) FINANCIAL INSTRUMENT.—The term “fi-
16 nancial instrument” means any direct cash payment,
17 cash transfer, or monetary instrument.

18 (6) FOREIGN ASSISTANCE.—The term “foreign
19 assistance” has the meaning given such term in sec-
20 tion 634(b) of the Foreign Assistance Act of 1961
21 (22 U.S.C. 2394(b)).

22 (7) GOVERNMENT.—The term “government”
23 means, with respect to a foreign country, any cen-
24 tralized state, provincial, or municipal government of
25 the country.

(8) HUMANITARIAN ASSISTANCE.—The term “humanitarian assistance” means—

18 (10) MEDICAL DEVICE.—The term “medical de-
19 vice” has the meaning given the term “device” in
20 section 201 of the Federal Food, Drug, and Cos-
21 metic Act (21 U.S.C. 321).

22 (11) MEDICINE.—The term “medicine” has the
23 meaning given the term “drug” in section 201 of the
24 Federal Food, Drug, and Cosmetic Act (21 U.S.C.
25 321).

1 (12) NATO.—The term “NATO” means the
2 North Atlantic Treaty Organization.

3 (13) PRIVATE VOLUNTARY ORGANIZATION.—
4 The term “private voluntary organization” has the
5 meaning given such term in section 259(12) of the
6 Foreign Assistance Act of 1961 (22 U.S.C.
7 2214a(12)).

8 (14) UNITED STATES ALLY.—The term
9 “United States ally” means—

10 (A) a NATO member state (other than the
11 United States); or
12 (B) a major non-NATO ally.

13 **TITLE I—LIMITATIONS ON** 14 **FOREIGN ASSISTANCE**

15 **SEC. 101. LIMITATION ON ASSISTANCE TO IRAN, NORTH** 16 **KOREA, SYRIA, EGYPT, AND PAKISTAN.**

17 (a) LIMITATION.—

18 (1) IN GENERAL.—Notwithstanding any other
19 provision of law, no funds made available to any
20 Federal department or agency may be used to pro-
21 vide foreign assistance to Iran, North Korea, Syria,
22 Egypt, and Pakistan.

23 (2) EXCEPTION.—The limitation on foreign as-
24 sistance in paragraph (1) shall not apply to agricul-
25 tural commodities, medicine, or medical devices, ex-

1 cept that the aggregate value of such assistance in
2 any fiscal year may not exceed \$50,000,000.

3 (b) GENERAL WAIVER.—

4 (1) IN GENERAL.—Notwithstanding any other
5 provision of law, the limitation on foreign assistance
6 in subsection (a) may not be waived with respect to
7 a country specified in subsection (a) unless the
8 President submits to the appropriate congressional
9 committees at least 45 days before the proposed
10 waiver would take effect a report certifying that
11 there has been a fundamental change in the policies
12 of the government of such country, including—

13 (A) information relating to such govern-
14 ment's assurances of—

15 (i) free and democratic elections with-
16 out pressure from such government or any
17 organization affiliated with such govern-
18 ment;

19 (ii) freedom of religious belief and
20 practice; and

21 (iii) freedom of speech and expression;

22 (B) information relating to such govern-
23 ment's attempts and successes to date with re-
24 gard to eradicating the trafficking of—

25 (i) persons;

(ii) weapons of mass destruction or components to facilitate the creation of such weapons;

(iii) illicit narcotics; and

(iv) any financial instrument used to facilitate the trafficking of any persons described in clause (i), weapons or components described in clause (ii), or illicit narcotics described in clause (iii), if such trafficking originates, passes through, or is destined for such country or any entity under that country's jurisdiction;

(C) information relating to such government's attempts and successes to date with regard to eradicating—

(i) gross violations of internationally recognized human rights, including torture;

(ii) cruel, inhuman, or degrading treatment or punishment;

(iii) prolonged detention without charges;

(iv) causing the disappearance of a person by the abduction and clandestine detention of such person; or

15 (F) information relating to such govern-
16 ment's denouncement of the damage or destruc-
17 tion by mob action of United States property
18 within such country, provision of appropriate
19 measures to prevent a recurrence thereof, and
20 provision of adequate compensation for such
21 damage or destruction; and

22 (G) information relating to such govern-
23 ment's assurances that it—

- (i) is not currently engaged in violence against its own citizens, residents, or inhabitants;
- (ii) has publicly and appropriately expressed the State of Israel's right to peacefully exist;
- (iii) is not supporting acts of international terrorism and has provided assurances it will not support acts of international terrorism in the future;
- (iv) is taking a public, active role in eradicating any element of international terrorism within its borders; and
- (v) if such country does not possess a nuclear weapon as of the date of the enactment of this Act, is not engaged in a nuclear weapons development program.

(2) DISAPPROVAL OF GENERAL WAIVER.—

1 posed waiver of the limitation on foreign assist-
2 ance with respect to _____ as contained in
3 the report submitted to Congress under section
4 101(b) of the Foreign Assistance Under Limita-
5 tion and Transparency Act on _____ is
6 hereby prohibited.”, the first blank to be com-
7 pleted with the name of the country and the
8 second blank to be completed with the appro-
9 priate date.

10 (B) HOUSE AND SENATE PROCEDURES.—
11 A joint resolution described in paragraph (1)
12 and introduced within the appropriate 45-day
13 period shall be considered in the Senate and the
14 House of Representatives in accordance with
15 paragraphs (3) through (7) of section 8066(c)
16 of the Department of Defense Appropriations
17 Act (as contained in Public Law 98–473), ex-
18 cept that references in such paragraphs to the
19 Committees on Appropriations of the House of
20 Representatives and the Senate shall be deemed
21 to be references to the Committee on Foreign
22 Affairs of the House of Representatives and the
23 Committee on Foreign Relations of the Senate,
24 respectively.

25 (c) HUMANITARIAN WAIVER.—

1 (1) IN GENERAL.—The President may waive,
2 for a period of 120 days, the limitation on foreign
3 assistance in subsection (a) with respect to providing
4 humanitarian assistance to a country specified in
5 subsection (a) if—

6 (A) prior to waiving such prohibition, the
7 President submits to Congress a report that
8 contains a determination of the President that
9 the people residing within the country—

10 (i) have been affected by a natural
11 disaster, limited to fire, famine, earth-
12 quake, drought, hurricane, typhoon, tsu-
13 nami, tropical storm, flood, landslide and
14 debris flow, widespread disease, or volcano
15 eruption; or

16 (ii) face imminent threat from expo-
17 sure to radioactive or toxic elements due to
18 the failure of any power source or other
19 machinery directly involved with radio-
20 active or toxic material; and

21 (B) the humanitarian assistance to be pro-
22 vided will not be provided to or through the
23 government of the country.

24 (2) HUMANITARIAN WAIVER RENEWAL.—At the
25 end of the 120-day waiver period specified in para-

1 graph (1), the President may extend the waiver for
2 additional 90-day periods if the President submits,
3 not less than 10 days prior to the start of each 90-
4 day period, a comprehensive status report to the ap-
5 propriate congressional committees on—

- 6 (A) the extent to which further humani-
7 tarian assistance is needed;
8 (B) the manner in which the humanitarian
9 assistance has been administered; and
10 (C) the effectiveness of the humanitarian
11 assistance.

12 (3) LIMITATION.—The aggregate value of hu-
13 manitarian assistance provided under this subsection
14 in any fiscal year may not exceed \$50,000,000.

15 (d) EFFECTIVE DATE.—This section takes effect on
16 the date of the enactment of this Act and applies with
17 respect to funds made available to any Federal depart-
18 ment or agency for any fiscal year after fiscal year 2013.

19 **SEC. 102. LIMITATION ON ASSISTANCE TO OTHER COUN-
20 TRIES.**

21 (a) LIMITATION.—

22 (1) IN GENERAL.—Notwithstanding any other
23 provision of law, no funds made available to any
24 Federal department or agency may be used to pro-
25 vide foreign assistance to any country unless the

1 government of such country provides assurances in
2 writing to the head of the Federal department or
3 agency that the government of such country will not
4 provide assistance (other than assistance described
5 in paragraph (2)) to a covered country.

6 (2) EXCEPTION.—The limitation on foreign as-
7 sistance in paragraph (1) shall not apply to agricul-
8 tural commodities, medicine, medical devices, or
9 emergency international disaster assistance.

10 (3) SUBMISSION OF ASSURANCES.—The head of
11 such Federal department or agency shall submit to
12 the appropriate congressional committees a copy of
13 the assurances described in paragraph (1) as soon as
14 practicable after the date on which the government
15 of the country provides the assurances to the head
16 of such Federal department or agency.

17 (b) PENALTIES.—

18 (1) IN GENERAL.—A country that provides for-
19 eign assistance to a covered country in violation of
20 subsection (a) shall be ineligible to receive further
21 foreign assistance during the period—

22 (A) beginning on the date on which the
23 head of the Federal department or agency de-
24 termines the violation occurred; and

(B) ending on the date that is not less than 5 years but not more than 12 years after the date described in subparagraph (A).

12 (c) HUMANITARIAN WAIVER.—

13 (1) IN GENERAL.—The President may waive,
14 for a period of 120 days, the limitation on foreign
15 assistance in subsection (a) with respect to providing
16 humanitarian assistance to a country specified in
17 subsection (a) if—

22 (i) have been affected by a natural
23 disaster, limited to fire, famine, earth-
24 quake, drought, hurricane, typhoon, tsu-
25 nami, tropical storm, flood, landslide and

1 debris flow, widespread disease, or volcano
2 eruption; or

3 (ii) face imminent threat from expo-
4 sure to radioactive or toxic elements due to
5 the failure of any power source or other
6 machinery directly involved with radio-
7 active or toxic material; and

8 (B) the humanitarian assistance to be pro-
9 vided will not be provided to or through the
10 government of the country.

11 (2) HUMANITARIAN WAIVER RENEWAL.—At the
12 end of the 120-day waiver period specified in para-
13 graph (1), the President may extend the waiver for
14 additional 90-day periods if the President submits,
15 not less than 10 days prior to the start of each 90-
16 day period, a comprehensive status report to the ap-
17 propriate congressional committees on—

18 (A) the extent to which further humani-
19 tarian assistance is needed;

20 (B) the manner in which the humanitarian
21 assistance has been administered; and

22 (C) the effectiveness of the humanitarian
23 assistance.

1 (3) LIMITATION.—The aggregate value of hu-
2 manitarian assistance provided under this subsection
3 in any fiscal year may not exceed \$50,000,000.

4 (d) EFFECTIVE DATE.—This section takes effect on
5 the date of the enactment of this Act and applies with
6 respect to funds made available to any Federal depart-
7 ment or agency for any fiscal year after fiscal year 2013.

8 **SEC. 103. LIMITATION ON ASSISTANCE TO PRIVATE VOL-**

9 **UNTARY ORGANIZATIONS.**

10 (a) LIMITATION.—

11 (1) IN GENERAL.—Notwithstanding any other
12 provision of law, no funds made available to any
13 Federal department or agency may be used to pro-
14 vide foreign assistance to any private voluntary orga-
15 nization unless the private voluntary organization
16 provides assurances in writing to the head of the
17 Federal department or agency that the private vol-
18 unty organization—

19 (A) will not provide assistance (other than
20 assistance described in paragraph (2)) to any
21 covered country; and

22 (B) will not enter into any contract or sub-
23 contract to provide assistance (other than as-
24 sistance described in paragraph (2)) to any cov-
25 ered country.

1 (2) EXCEPTION.—The limitation on foreign as-
2 sistance in paragraph (1) shall not apply to agricul-
3 tural commodities, medicine, medical devices, or
4 emergency international disaster assistance.

5 (3) SUBMISSION OF ASSURANCES.—The head of
6 such Federal department or agency shall submit to
7 the appropriate congressional committees a copy of
8 the assurances described in paragraph (1) as soon as
9 practicable after the date on which the private vol-
10 untary organization provides the assurances to the
11 head of such Federal department or agency.

12 (b) PENALTIES.—Whoever, acting on behalf of a pri-
13 vate voluntary organization, shall willfully violate any of
14 the provisions of this section, shall, upon conviction, be
15 fined not more than \$50,000, or, if a natural person, im-
16 prisoned for not more than 20 years, or both, and the offi-
17 cer, director, or agent of any private voluntary organiza-
18 tion who knowingly participates in such violation shall be
19 punished by a like fine, imprisonment, or both.

20 (c) EFFECTIVE DATE.—This section takes effect on
21 the date of the enactment of this Act and applies with
22 respect to funds made available to any Federal depart-
23 ment or agency for any fiscal year after fiscal year 2013

1 **SEC. 104. STATEMENT OF POLICY ON ASSISTANCE TO FOR-**2 **EIGN TERRORIST ORGANIZATIONS.**

3 (a) FINDING.—Congress finds it immoral and coun-
4 terproductive to lend any type of foreign assistance to any
5 organization that has used violence or threatens violence
6 against the United States, the State of Israel, or any other
7 United States ally.

8 (b) STATEMENT OF POLICY.—Congress—

9 (1) reaffirms, in accordance with section 2339B
10 of title 18, United States Code, no funds made avail-
11 able to any Federal department or agency may be
12 used to provide foreign assistance to any foreign ter-
13 rrorist organization as described in such section; and

14 (2) affirms that contracts facilitating foreign
15 assistance transfers, such as Limited Scope Grant
16 Agreements and Strategic Objective Grant Agree-
17 ments, and all other similar documents and con-
18 tracts used to facilitate the transfer of monies for
19 foreign assistance, must contain language that spe-
20 cifically prohibits any monies from being transferred,
21 directly or indirectly, to any foreign terrorist organi-
22 zation.

1 **SEC. 105. REPORT ON UNOBLIGATED FUNDS AVAILABLE**
2 **FOR SANCTIONED COUNTRIES AND ORGANI-**
3 **ZATIONS UNDER THIS ACT.**

4 (a) IN GENERAL.—Not later than 30 days after the
5 date of the enactment of this Act, the President shall sub-
6 mit to the specified congressional committees a report de-
7 tailing and accounting for all unobligated funds available
8 for assistance for countries and organizations described in
9 subsection (b) for purposes of providing for the rescission
10 of such funds.

11 (b) COUNTRIES AND ORGANIZATIONS DESCRIBED.—
12 Countries and organizations referred to in subsection (a)
13 are—

14 (1) covered countries under this Act;
15 (2) countries with respect to which the limita-
16 tion on foreign assistance under section 102(a) is in
17 effect; and

18 (3) private voluntary organizations with respect
19 to which the limitation on foreign assistance under
20 section 103(a) is in effect

21 (c) DEFINITION.—In this section, the term “specified
22 congressional committees” means—

23 (1) the appropriate congressional committees;
24 and

4 SEC. 106. INAPPLICABILITY OF OTHER PROVISIONS OF
5 LAW.

6 The provisions of this title may not be waived under
7 any provision of the Foreign Assistance Act of 1961 (22
8 U.S.C. 2251 et seq.) (other than chapter 9 of part I of
9 such Act), the Arms Export Control Act (22 U.S.C. 2751
10 et seq.), any other Act authorizing foreign assistance, or
11 any Act making appropriations for the Department of
12 State, foreign operations, or related programs.

TITLE II—TRANSPARENCY AND OTHER PROVISIONS

15 SEC. 201. TERMINATION OF DESIGNATION OF EGYPT AND
16 PAKISTAN AS MAJOR NON-NATO ALLIES.

17 (a) EGYPT.—

18 (1) IN GENERAL.—Effective beginning on the
19 date of the enactment of this Act—

1 of the requirement to notify Congress pursuant
2 to such section; and

3 (B) the President may not issue a separate
4 designation of Egypt as a major non-NATO
5 ally pursuant to section 517(a)(1) of such Act
6 or any other provision of law.

7 (2) CONFORMING AMENDMENT.—Section
8 517(b) of the Foreign Assistance Act of 1961 (22
9 U.S.C. 2321k(b)) is amended by striking “Egypt.”.
10 (b) PAKISTAN.—Effective beginning on the date of
11 the enactment of this Act—

12 (1) the designation of Pakistan as a major non-
13 NATO ally pursuant to paragraph (1) of section
14 517(a) of the Foreign Assistance Act of 1961 (22
15 U.S.C. 2321k(a)) (Presidential Determination No.
16 2004–37; 69 Fed. Reg. 38797) shall be deemed to
17 have been terminated by the President pursuant to
18 paragraph (2) of such section irrespective of the re-
19 quirement to notify Congress pursuant to such sec-
20 tion; and

21 (2) the President may not issue a separate des-
22 ignation of Pakistan as a major non-NATO ally pur-
23 suant to section 517(a)(1) of such Act or any other
24 provision of law.

25 (c) EFFECTIVE DATES.—

(3) DEFINITION.—In this subsection, the term “appropriate congressional committees” means—

4 (d) RULE OF CONSTRUCTION.—Nothing in this sec-
5 tion shall be construed to authorize the President to issue
6 a separate designation of Egypt or Pakistan as a major
7 non-NATO ally of the United States pursuant to section
8 517(a)(1) of the Foreign Assistance Act of 1961 for the
9 period during which subsection (a) or subsection (b), as
10 the case may be, is in effect.

11 SEC. 202. ANNUAL FOREIGN ASSISTANCE REPORT TO CON-
12 GRESS.

13 Section 634(a) of the Foreign Assistance Act of 1961
14 (22 U.S.C. 2394(a)) is amended—

21 “(12) with respect to each private voluntary or-
22 ganization (as such term is defined in section
23 259(12)) that receives United States foreign assist-
24 ance, a determination and accounting of—

1 “(A) how the organization allocates its
2 funds, including dollar amounts disbursed for
3 foreign assistance, dollar amounts expended for
4 salaries and bonuses for such organization’s
5 founders, managers, and other employees, and
6 dollar amounts expended for administrative
7 purposes of such organization; and

8 “(B) whether or not such organization pro-
9 vides any assistance directly or indirectly to a
10 covered country (as such term is defined in sec-
11 tion 3(2) of the Foreign Assistance Under Lim-
12 itation and Transparency Act), and if any as-
13 sistance was provided either directly or indi-
14 rectly to a covered country, a determination and
15 accounting of the type of such assistance;

16 “(13) with respect to each country that receives
17 United States foreign assistance, whether bilaterally
18 or otherwise, a determination and accounting of
19 whether or not the country provides any assistance
20 directly or indirectly to a covered country (as such
21 term is defined in section 3(2) of the Foreign Assist-
22 ance Under Limitation and Transparency Act), and
23 a determination and accounting of the type of such
24 assistance; and”.

